CITY OF COVINGTON, KENTUCKY

Year Ended June 30, 2007

Comprehensive Annual Financial Report

Prepared By: Robert J. Due Director of Finance

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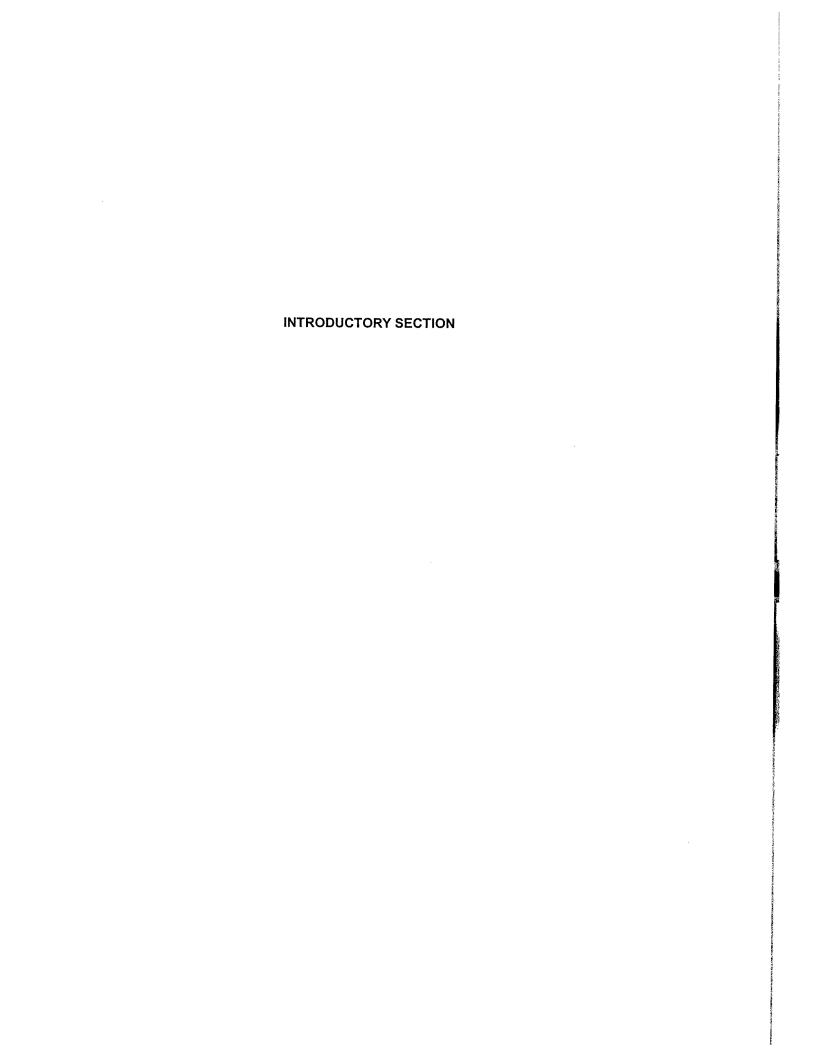
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OFFICE OF THE CITY MANAGER

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JOHN JAY FOSSETT City Manager jfossett@covingtonky.gov

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December 20, 2007

To the Mayor, City Commissioners and Citizens of the City of Covington, Kentucky:

Formal Transmittal of the CAFR

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of the City of Covington for the fiscal year ended June 30, 2007.

This report consists of management's representations concerning the finances of the City of Covington. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Covington has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of Covington's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City of Covington's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of Covington's financial statements have been audited by Von Lehman & Company, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Covington for the fiscal year ended June 30, 2007, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City of Covington's financial statements for the fiscal year ended June 30,



2007, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City of Covington was a part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of Federal awards. These reports are available in the City of Covington's Single Audit report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City of Covington's MD&A can be found immediately following the report of the independent auditors.

Profile of the Government

The City of Covington, founded in 1815, is located in the northern most part of the state, situated in Kenton County and is part of the Northern Kentucky Region, which ranks as one of the top growth areas in Kentucky. The City of Covington currently occupies a land area of 13.1 square miles and serves a population of 43,370. The City of Covington is empowered to levy numerous taxes and fees. Its major revenue sources include an occupational license tax levied on gross wages and net profits, insurance premiums tax and a property tax on both real and personal properties. It is also empowered by state statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the governing body.

The City of Covington operates under the City Manager form of government. Legislative authority is vested in the City Board of Commissioners, consisting of the Mayor and four City Commission members. The Board of Commissioners is responsible for among other things, passing ordinances, adopting the budget, appointing members to various boards, and it approves the hiring of all full time employees. The City Manager reports directly to the Board of Commissioners and is responsible for carrying out policies and ordinances of the City Board of Commissioners and is responsible for the development of short and long range planning, capital improvement programs, and running the day-to-day operations of the city. The City Board of Commissioners is elected on a non-partisan basis. The Mayor serves a four year term and the City Commissioners serve two year terms. The next election for the Mayor and City Commissioners will be held in 2008 with the Mayor and Board of Commissioners to take office on January 1, 2009.

The City of Covington provides a full range of services including a full time professional police service and full time professional fire service; advanced life support emergency services; street maintenance and improvement; waste collection services; a full range of recreational areas and activities; cultural events; planning and zoning; housing rehabilitation and development; and public nuisance and zoning code enforcement. In addition to these activities, the governing body is responsible for funding the

Employees' Retirement Fund and the Police and Firemen's Retirement Funds: and these activities are included in the reporting entity.

The annual budget serves as the foundation for the City of Covington's financial planning and control. All departments of the City of Covington are required to submit budget requests for appropriation to the City Manager. The City Manager uses these requests as the starting point for developing a proposed balanced budget. The City Manager then presents the proposed balanced budget to the City Commissioners for review. The final budget is adopted prior to July 1 of each year. The appropriated budget is prepared by fund and department (e.g., police). Department heads may make transfers of appropriations within a department with the approval of the City Manager, or his designee. The City Manager cannot make transfers of appropriations between departments without the approval of the City Commissioners. Expenditures may not legally exceed budgeted appropriations at the departmental level. Any revisions to the budget that would alter total revenues and department expenditures of any fund must be approved by the City Commissioners. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. For the general fund, this comparison is presented on pages 55-57 as part of the basic financial statements for the governmental funds. For governmental funds with appropriated annual budgets other than the general fund, this comparison is presented in the governmental fund subsection of this report, which starts on page 58. Also included in the governmental fund subsection are project-length budget-to-actual comparisons for governmental fund for which a project-length budget has been adopted (i.e., the capital projects funds).

Information Useful in Assessing the Economic Condition

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the environment within which the City of Covington operates.

Local economy: Covington has maintained its efforts in developing economic resources in the Greater Cincinnati/Northern Kentucky region. The consistent and persistent effort put forth by Covington's elected and appointed officials and other community leaders over the past twenty years has positioned the City for continued economic growth in the foreseeable future.

In October of 2007, a \$14.4 million connector road to the Fidelity Investment Campus was officially opened. The connector road will allow for construction of a 350,000 square foot addition to the Campus at a cost of approximately \$110 million. A total of 1,500 jobs will be added by the end of 2010. 750 jobs will be filled by the end of 2008. The Northern Kentucky Chamber of Commerce has estimated an economic impact of 3,450 spin off jobs and an increase of \$23.5 million in additional household income.

St. Elizabeth Medical Center and Health Point Family Health Center completed property acquisition and began road construction and site preparation for a \$34 million facility that will employ an additional 450 people. In November 2006, Kentucky Governor Fletcher approved \$3.2 million for a road that will provide access to the property located on 10.5 acres that abut Interstate 71/75.

Waterfront development plans for Riverfront West Phase I and Riverfront Phase II have been conceptualized and are being heavily supported by local legislators, and business and residential communities. Times Star Commons is a planned public gathering space with a public market development projected to create an economic impact of \$464 million when completed. The City has received \$1 million from the State for planning this project

The State of Kentucky awarded \$450,000 to the City of Covington for the development of a Covington Artisans' Enterprise Center. Local artists will us the space for educational sessions, business plan development, marketing, and exhibits.

The National Park Service has approved a \$130,000 grant to implement a cultural and heritage tourism program for Covington. The program will be developed with the cooperation of local cultural and historical organizations. A series of thematic tours will be available in print, compact disc, and MP3 Player format.

In addition, more than \$60 million in residential development projects in the downtown area are nearing completion. The Ascent at Roebling Bridge which is a \$47 million, 80- unit, 21-story condominium tower designed by Daniel Lebskind will be complete by the end of 2007. The Pulse a 64-unit, \$13 million loft condominium project in the Seminary Square neighborhood is scheduled to open in 2008. The Views, when complete, will add 100-125 residential homes priced from \$250,000 each. In addition smaller developments of luxury apartments and commercial storefronts are being constructed throughout the Covington Arts and Technology Zone.

Cash management policies and practices. The City entered into a depository agreement, which became effective January 1, 2003 with the U.S. Bank. The pension trust fund's investment portfolio includes common stock, corporate bonds, and treasury notes. The average yield on investments, except for the pension trust fund, was 5.22%. The pension trust funds averaged a return of 17.43% for the same period. The City's investment policy is to minimize credit and market risks while maintaining a competitive yield on its' portfolio. Accordingly, deposits were either insured by federal depository insurance or collateralized. All collateral on deposits was held either by the City, its' agent, or a financial institution's trust department in the City's name. All of the investments held by the City during the year ended June 30, 2007 are classified in the category of lowest risk as defined by the Governmental Accounting Standards Board

Risk management. During the year the City's Risk Management function continued efforts to reduce work related injuries and reducing overall risks by providing increased training and by working with departments to help keep work environments safe. The City self- insures against liability exposures from general liability, auto liability, auto physical damage, public official liability and law enforcement liability. Claims against this fund are processed by the City Solicitor's office. Claims and legal expenses over the past ten years have averaged \$352,665 per year.

In addition, the City self-insures employee medical, dental, and vision coverage. Claims administration is handled by Medical Benefits Administrators, Inc. A stop loss policy for medical claims has been purchased with individual loss limits set at \$125,000 per year.

Pension and other post employment benefits: The City has two pension funds, both of which are closed to new members. All City employees are now covered under the Kentucky Retirement System. There are two remaining active employees participating in the City Employees' Retirement Fund and no active employees participating in the Police and Firemen's Retirement Fund as of June 30, 2007.

Awards and Acknowledgements

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its comprehensive annual financial report for the fiscal year ended June 30, 2006. This was the fourteenth consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the City published an easily readable and efficiently organized comprehensive annual financial report. This report satisfied both generally accepted accounting principles and applicable legal requirements.

The preparation of this comprehensive annual financial report on a timely basis was made possible by the dedicated service of the entire staff of the Department of Finance. Each member has our sincere appreciation for the contributions made in the preparation of this report. We also acknowledge the efforts of other departments who provided information that helped to make the report far more than a presentation of numbers. Credit must also be given to the Mayor and Commissioners for their unfailing support for maintaining the highest standards of professionalism in the management of the finances of the City of Covington.

Respectfully submitted,

Jay Fossett City Manager

Robert J. Due / Finance Director

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Covington Kentucky

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2006

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

WHITE OFFICE OF THE CORPORATION OF THE CORPORATION

Olue S. Cox

President

Executive Director

CENTRAL DISPATCH PARKS AND RECREATION FIRE POLICE CITY OF COVINGTON, KENTUCKY ORGANIZATIONAL CHART FINANCE ASSISTANT CITY MANAGER MAYOR AND COMMISSIONERS CITY MANAGER CITIZENS OF COVINGTON ENGINEERING GENERAL SERVICES HOUSING DEVELOPMENT DEPARTMENT ECONOMIC DEVELOPMENT **ADMINISTRATION**

CITY OF COVINGTON, KENTUCKY LIST OF PRINCIPAL OFFICIALS June 30, 2007

MAYOR

Irvin T. Callery

COMMISSIONERS

Gerald Bamberger Sherry Carran Steve Megerle Jerry Stricker

STAFF

City Manager – John Jay Fossett

Assistant City Manager – William Moller

City Solicitor – Frank Warnock

City Clerk – Tracy Denham

Finance Director – Robert J. Due

Chief of Police – Lee Russo

Fire Chief – Charles Wheatley

Director of Recreation and Parks – Denny Bowman

City Engineer – Tom Logan

Housing Development Director – Aaron Wolfe-Bertling

Director of Municipal Works – Jim Eggemeier

Economic Development Director – Gail Melvin

Director of Code Enforcement – Keith Bales

FINANCIAL SECTION

CONFORMING CONFERENCE AND ACTION CONFERENCE
Accounts
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INDEPENDENT AUDITORS' REPORT

Honorable Mayor Board of Commissioners City of Covington, Kentucky

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Covington, Kentucky, as of and for the year ended June 30, 2007, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of City of Covington, Kentucky management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Devou Properties, Inc. (a non-profit organization), the discretely presented component unit. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for Devou Properties, Inc. is based on the report of the other auditors.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of Devou Properties, Inc. were not audited in accordance with *Government Auditing Standards*. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Covington, Kentucky, as of June 30, 2007, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 20, 2007, on our consideration of the City of Covington, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contract, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Honorable Mayor Board of Commissioners City of Covington, Kentucky Page Two

The management's discussion and analysis on pages 11 through 23 and budgetary comparison schedules on pages 55 through 60 are not required parts of the basic financial statements, but are supplementary information required by U.S. generally accepted accounting principles. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Covington, Kentucky basic financial statements. The other supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary schedule of expenditures of federal awards is presented for the purpose of additional analysis as required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is also not a required part of the basic financial statements. The other supplementary information and the supplementary schedule of expenditures of federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The introductory section and statistical sections, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, accordingly, we express no opinion on them.

VonLehman & Company Inc.

Fort Mitchell, Kentucky December 20, 2007

MANAGEMENT'S DISCUSSION AND ANALYSIS

The Management Discussion and Analysis (MD&A) of the City of Covington, Kentucky's (the City's) financial statements provides readers an overview and analysis of the City's financial position and activities for the fiscal year ended June 30, 2007. The information presented here should be read in conjunction with the City's basic financial statements which immediately follow this analysis.

USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Assets and the Statement of Activities (on pages 24 and 25) provide information about the activities of the City as a whole and present a longer-term view of the City's finances. Fund financial statements start on page 26. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most financially significant funds.

This report was published under the standards for governmental financial reporting prescribed by the Governmental Accounting Standards Board in their Statement No. 34 (GASB 34). The GASB 34 model is designed to provide improved information through the elimination of fund transfers and the use of consolidated statements. This model is found in the government-wide financial statements.

Financial Highlights

The assets of the City exceeded its liabilities at the close of the most recent year by \$57,884,299 (net assets), and represent an increase of \$619,885 from the prior year as Restated. This amount includes \$39,709,313 that is invested in capital assets net of related debt. Another \$883,123 is restricted for debt service and \$17,286,863 is unrestricted and available to fund the City's future obligations, activities, and projects.

As of the close of the current fiscal year, the City's governmental funds reported a combined ending fund balance of \$5,748,356, an increase of \$2,956,879 from the previous year. Of the \$5,748,356 in combined fund balance, \$675,320 in the General Fund was unreserved, undesignated, and available. The City has a minimum reserve retention policy of a minimum of 5% of General Fund revenue. The \$675,320 in General Fund combined with the fund balance of \$970,264 in the Working Capital Reserve Special Revenue Fund equals \$1,645,584, or 3.8% of General Fund revenue. Last fiscal year, the City's fund balance in General Fund and Working Capital Reserve was \$1,004,009, or 2.3% of General Fund revenue.

The City's governmental activities total debt decreased \$1,097,985. Payment of principal on outstanding debt was \$2,727,985 for the year. New debt issued for capital projects was \$1,630,000.

Government-Wide Financial Statements

Government-Wide financial statements include the Statement of Net Assets and the Statement of Activities. These statements utilize the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. Accrual accounting means the financial statements recognize revenue when it is earned and expense when it is incurred regardless of when the cash is actually received or paid.

The Statement of Net Assets presents information on all City assets and liabilities as of June 30, 2007. Net assets are the difference between the assets and liabilities. Over time, increases or decreases in the City's net assets are one indicator of whether its financial health is improving or deteriorating. In assessing the City's condition, other factors must be considered as well, such as changes in the City's property tax base, occupational license tax base, and the condition of the City's capital assets (roads, buildings, equipment, and sidewalks) to assess the overall health of the City.

The Statement of Activities presents the City's annual revenues and expenses as well as any other transactions that increase or decrease net assets. Program revenues are offset by program expenses in order to provide net program costs that are financed by general government revenues.

The government-wide statements divide the City functions into two kinds of activities:

- Governmental activities: Most of the City's basic services are reported here, including police, fire, street maintenance, parks and recreation, and general administration services. Payroll occupational license fees, property taxes, and net profit license fees, and insurance premiums license tax, and service charges finance most of these activities.
- Component Units: Devou Properties Inc. was formed to maintain and operate
 the Drees Pavilion at Devou Memorial Overlook for the benefit of Devou Park
 which is owned by the City. Although a legally separate entity, Devou
 Properties is included in these financial statements because of its financial
 accountability to the City.

Fund Financial Statements

Fund financial statements report the City's operations in more detail than the government-wide statements. The analysis of the City's major funds begins on page 55. The non-major fund financial statements begin on page 61. Some funds are required to be established by State law or by bond covenants. However, the City Commission may establish many other funds to help control and manage money for particular purposes (i.e., Police Forfeiture Fund, Devou Park Maintenance Fund, City Hall Operations Fund, etc.) or to show that it is meeting legal responsibilities for grant funds (i.e. Community Development Block Grant Fund, Housing Voucher Fund, HOME

Program Fund, etc.). The City's reports financial activity under three kinds of funds, governmental and proprietary, and fiduciary.

Governmental funds: Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is described in a reconciliation attached to the fund financial statements. The City considers the General Fund, Community Development Block Grant Fund, HOME Program Fund, and Housing Voucher Fund to be major governmental funds.

Proprietary funds: When the City charges customers for the full cost of the services it provides whether to outside customers or to other units of the City, these services are reported in proprietary funds. The subcategories of the funds include enterprise funds, which are business-type activities and internal service funds, which report services provided to internal units of government. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Assets and the Statement of Activities. The City has no enterprise funds and reports two internal service funds, the Liability Self Insurance Fund and the Medical and Dental Self Insurance Fund.

Fiduciary funds: Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City of Covington's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City is trustee, or fiduciary for two retirement funds. The Police and Firemen's Pension Fund is a closed pension that is held solely for trust beneficiaries. The Employees' Retirement fund has two active employee members and is also held solely for trust beneficiaries.

Statement of Net Assets

For the year ended June 30, 2007, net assets changed as follows:

	2007	2006 (restated)	From FYE 06
Current and other assets	\$ 31,743,443 \$	26,643,600	\$ 5,099,843
Capital assets	66,400,438	67,875,489	(1,475,051)
Other Non Current Assets	10,582,707	11,764,693	(1,181,986)
Total assets	108,726,588	106,283,782	2,442,806
Current liabilities	13,255,478	10,109,057	3,146,421
Non-current liabilities	37,586,811	38,910,311	(1,323,500)
Total liabilities	50,842,289	49,019,368	1,822,921
Net assets:			
Invested in capital assets,			
net of debt	39,709,313	40,851,868	(1,142,555)
Restricted	888,123	1,307,719	(419,596)
Unrestricted	17,286,863	15,104,828	2,182,035
Total net assets	\$ 57,884,299 \$	57,264,414	\$ 619,885

The total assets of the City on June 30, 2006 were \$108.7 million, while total liabilities were \$50.8 million, resulting in net assets of \$57.9 million. The largest component of the City's net assets, \$39.7 million, or 68.6%, reflects its investment in capital assets. Unrestricted net assets which represent funds that may be used at the City's discretion increased \$2.2 million. Net Assets increased \$619,885 with revenue of \$56,370,591 against expenditures of \$55,750,706.

The 2006 net assets have been restated to reflect a required change in recording a capital asset addition made in a prior year. The capital asset addition was a net pension obligation that was not recorded on the government—wide statement of net assets last fiscal year. Pension obligation bonds were issued but the bond proceeds contributed to the pension fund in excess of the actuarially required contribution were not recorded as an asset. Net assets in 2006 have been increased from the \$45,915,215 as originally reported to \$57,264,414.

Statement of Activities

	Governmental Activities 2007		Governmental Activities 2006		Increase (Decrease) From 06
Revenues:		-			11011100
Program revenues:					
Charges for services \$	4,827,983	\$	4,842,167	\$	(14,184)
Operating grants and contributions	8,840,224		9,652,316		(812,092)
Capital grants	1,279,884		716,322		563,562
General revenues:	1,270,001		7 10,022		303,302
Taxes	38,593,011		38,866,704		(273,693)
Interest	389,885		310,239		79,646
Other	2,439,604		1,710,802		728,802
Total revenues	56,370,591	-	56,098,550		272,041
Expenses:		•			
General government	6,975,709		7,781,587		(805,878)
Police	14,873,868		14,482,761		391,107
Fire	13,595,531		12,512,512		1,083,019
General services	6,001,968		5,324,831		677,137
Recreation	2,350,546		2,325,250		25,296
Housing and economic developme	n 9,345,867		9,817,626		(471,759)
Parking Garage	734,401		727,419		6,982
Interest on long term debt	1,872,816		1,919,888		(47,072)
Total expenses	55,750,706		54,891,874		858,832
Increase in net assets before					
transfers and other expenses	619,885		1,206,676		(586,791)
Transfers	0				(000,101)
Other expenses	_		-		_
Increase in net assets	619,885	•	1,206,676	-	(586,791)
Net assets - July 1	57,264,414		56,057,738		1,206,676
Net assets - June 30 \$	57,884,299	\$]	57,264,414	}	619,885

Revenues for the City's governmental activities were \$56.4 million, an increase of \$272,041 from the prior year. Taxes which include occupational license fees, property taxes, insurance premiums taxes, and net profit taxes decreased \$273,693 (7.0%) and represent 69.5% of all revenue. Payroll and net profit occupational license fees increased \$393,098 and \$405,579, respectively as the employment base and business climate continued to improve. Change in reporting of deferred revenue was the reason for the decrease in taxes category.

Total expenses for the City's governmental activities were \$55.8 million, a 1.6% increase from the prior year. The 2007 expenses include current year amortization of the prepaid pension obligation asset in the amount of \$1,135,169 that was not included in the 2006 expenses. Without the adjustment the total expenses would have decreased by \$276,337. Public Safety expenses totaled \$28.5 million and accounted for 51.1% of all expenditures. Emphasis on Public Safety was reflected in an increase of \$391,107, or 2.7%, in Police expense and an increase of \$1,083,019, or 8.6%, in Fire expense. A grant in the amount of \$265,187 was awarded to purchase a self-contained breathing apparatuses (SBCA) along with an air compressor and accessories for the use of the Fire Department. The award was a federally funded Assistance to Firefighters Grant.

Fund Financial Statements

GENERAL FUND

The following schedules and charts present a summary of the General Fund revenues and expenditures for the fiscal year ended June 30, 2007, and the amount and percentage of increases and decreases in relation to the prior year.

Revenues		FYE 2007 Amount	Percent Of Total	Increase (Decrease) From FYE 06	Percent Increase (Decrease)
Taxes	\$	13,004,339	30.08% \$	28,175	0.23%
Licenses and permits	•	24,897,197	57.59%	774,067	3.64%
Intergovernmental		288,295	0.67%	(159,331)	-16.91%
Fines and forfeitures		711,786	1.65%	108,500	22.66%
Charges for services		3,794,154	8.78%	107,613	2.98%
Interest		112,006	0.26%	20,500	130.81%
Miscellaneous		423,478	0.98%	82,252	31.75%
Total revenues	\$	43,231,255	100.00% \$	961,776	2.49%

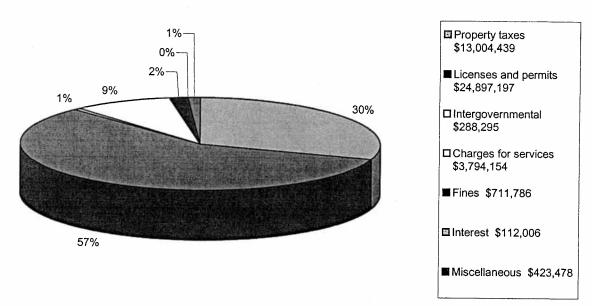
Taxes which include real estate and personal property taxes increased modestly with an increase in real estate tax revenue and decrease in personal property tax revenue. During the year, the Board of Commissioners approved a reduction in the property tax rate from .2990 per \$100 valuation to .2842 per \$100 valuation. An 8.6% increase in total assessed value to \$1,966,243,881 allowed the rate reduction without a negative impact on revenue.

Occupational License revenue includes both a payroll tax and a net profit tax on businesses. The occupational fee on payroll increased \$393,098 and the net profit revenue increased \$405,579 from the prior fiscal year. The rate of growth in taxable wages and net profit is expected to increase significantly during the next two years. Expansion of Fidelity Investment Inc, the largest single employer in Covington, and the construction of the St. Elizabeth medical center will add 2,000 jobs over the next two years.

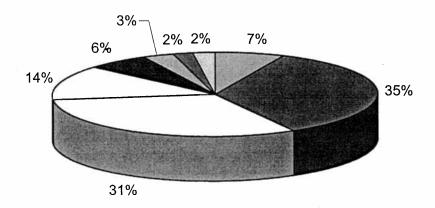
The decease in intergovernmental funds is the result of the expiration of a federal grant for the "Cops in School Program". The Covington School District has agreed to finance the program and explains the increase in miscellaneous funds.

Interest income, which by contract is tied to Federal Funds rate, increased due to Federal Reserve action. The improved cash position of the City was also a major contributing factor.

2007 General Fund Revenues



2007 General Fund Expenditures



- General Government \$2,664,224
- ■Police \$13,749,466
- ☐ Fire \$12,267,267
- ☐ General Services \$5,292,360
- Recreation \$2,309,959
- Parking Garage \$734,401
- ☐ Debt Service \$898,438

	FYE 2007	Percent	Increase (Decrease)	Percent Increase
Expenditures	Amount	Of Total	From FYE 06	(Decrease)
	0.004.004	0.040/	(202.070)	-8.27%
General government \$	2,664,224	6.81% \$	(203,070)	
Public safety	26,016,733	66.46%	670,192	3.25%
General services	5,292,360	13.52%	112,249	1.58%
Recreation	2,309,959	5.90%	20,546	2.79%
Code enforcement and				
economic development	1,228,899	3.14%	(53,147)	-5.09%
Parking garage	734,401	1.88%	6,982	0.94%
Capital outlay	-	0.00%	(15,490)	-0.81%
Debt service	898,438	2.30%	15,364	3.34%
Total expenditures \$ _	39,145,014	100.00%	553,626	1.32%

Expenditures increased from the prior year by only 1.3%, or \$553,626. All three collective bargaining units worked without a contract most of the fiscal year. As a result, there were no salary increases. When settlement was reached in June of 2007, savings in health care offset salary increases. There was no retro active salary increase included in agreement although the firefighters received a one-time signing bonus. For that reason, payroll and benefit costs remained the same as last year despite a significant increase in pension costs. Full time positions were reduced from 374 to 369. None of the positions that were eliminated were public safety positions. Staff reduction was accomplished through attrition. There were no layoffs. Pension costs will continue to be a major concern. The employer's share for hazardous positions increased from 25.01% of compensation in fiscal year 2006 to 28.21% for fiscal year 2007. Actual pension costs for hazardous positions increased \$459,979 to \$3,832,975 for the year. The rising costs of utilities and motor fuel have forced the City to reduce costs in other areas to maintain current level of service.

Other Governmental Funds

The City's governmental funds reported a combined ending fund balance of \$5,748,356, an increase of \$2,956,879 from the previous year. General Fund Balance is only \$3,526 of the increase. Major factors contributing to the increase include: \$1,028,335 in the Housing Voucher program, \$1,053,028 in the KLC 2002 Fund, a capital project fund, and \$639,660 in the Working Capital Reserve.

The US Department of Housing and Urban Development (HUD) is the funding source for the Housing Voucher Program. During the year, payments from HUD exceeded actual assistance payments to landlords by \$900,000. In the past, a reconciliation of actual program utilization would require repayment of unused funds during the year. Changes in the HUD reconciliation process eliminated the payback and funds remained with the City. Instructions have not yet been transmitted on how HUD will handle the unused funds from the 2007 fiscal year.

At the close of fiscal year 2006, there was a negative fund balance of \$1,053,028 in the KLC Series 2002 Fund. The negative fund balance was caused by demolition and reconstruction of the Covington Water Park. The plan was to finance the demolition and construction through the issuance of debt during fiscal year 2007. A portion of the \$1,630,000 in new debt issued in fiscal year 2007 was applied to this project and eliminated the negative fund balance.

The \$639,660 increase in Working Capital Reserve fund balance consists of sale of land in the amount of \$239,660 and a \$400,000 transfer from General Fund. The fund balance from the Working Capital Reserve is combined with the fund balance of the General Fund to calculate the City's progress toward a minimum 5% of General Fund revenue fund balance retention policy. Disbursements from the fund can only be made by resolution adopted by the Board of Commissioners. No disbursements from the Working Capital Reserve have been approved since its inception. The parcel of land that was sold during the year is being developed for construction of a medical center.

General Fund Budgetary Highlights

Over the course of the fiscal year, the City Commission approved revisions of the General Fund budget three times. The revenue budget was increased \$807,917, or 1.9%. The expense budget was increased \$522,936, or 1.3%.

Original revenue line items that increased are as follows:

Prior Year Fund Balance	\$735,580
Other Charges for Current Services	72,337

Prior Year Fund Balance was designated as the source of funds for disbursement of funds negotiated in settlement of collective bargaining unit contracts. Fortunately, the City exceeded revenue targets and eliminated the need to utilize Prior Year Fund Balance. In August of 2006, the Board of Commissioners approved an increase in the charge for ambulance services which explains the increase in Other Charges for Current Services.

Original expense budget for government activities were changed as follows:

Debt Service	\$472,345
Public Safety	50,591

The increase in public safety expense from settlement of labor contracts was offset by reclassification of debt service payment from public safety to debt service. When the City elected to participate in the State Retirement System, debt was issued to transfer existing public safety employees to the State system. When the budget was originally adopted this year, this debt service payment was budgeted to public safety but should have been budgeted to debt service.

DEBT AND CAPITAL ASSET ADMINISTRATION

Debt Administration

At year-end, the City had \$43,196,326 in outstanding notes, capital leases, bonds, and uncompensated absences compared to \$44,181,159 the prior year. The following is a summary of the changes in the City's outstanding long-term debt from fiscal year 2006 to fiscal year 2007.

		2007	 2006
Mortgage Bonds payable			,
(backed by city)	\$	24,481,133	\$ 26,102,140
Note payable (backed by city) Capital lease		1,406,475	1,804,865
obligations (backed by city) Compensated Absences	_	16,152,702 1,156,016	15,231,290 1,042,864
Totals	\$_	43,196,326	\$ 44,181,159

New debt for capital assets was issued in the amount of \$1,630,000. Projects financed include demolition and reconstruction of the water park, purchase of police cruisers, purchase of turn-out gear for Fire Department, and Public Works vehicles. Principal payments of \$2,727,985 exceeded new debt issued.

The Kentucky Constitution states that the total principal amount of City indebtedness, which excludes self-supporting obligations, revenue bonds, special assessment debt, and non-tax supported debt, cannot exceed 10% of the value of taxable property in the City. The debt limit for the City of Covington is \$196 million.

Additional information on the City's long-term debt can be found on pages 45-50.

Capital Assets

The City's capital assets, net of depreciation as of June 30, 2007 totaled \$66,400,438, a decrease of \$1,475,051 from last year.

This year's major capital additions are as follows:

Land Acquisition Restricted for Development	\$658,300
Building Improvements	
City Hall	54,138
Mainstrasse Bell Tower	148,205
RiverCenter Parking Garage	33,573
Infrastructure including street resurfacing etc	900,039
Thermal Imaging Cameras Fire Dept	62,825
Police Radios	47,170
Police Cruisers	203,060
Ambulances	246,096
Construction in Progress	588,983

The following is a summary of changes in the City's capital assets from fiscal year 2006 to fiscal year 2007.

Governmental

		Activities			
	_	2007	_	2006	
Land	\$	14,376,605	\$	13,743,955	
Land improvements		1,159,362		1,159,362	
Building		23,354,973		23,354,973	
Building Improvements		8,297,926		8,062,010	
Vehicles		8,681,625		8,230,166	
Other equipment		4,743,998		4,655,153	
Public domain infrastructure		104,364,589		103,464,550	
Construction in progress		884,385	_	295,402	
TOTALS	\$	165,863,463	\$ _	162,965,571	

The City has elected to apply the Modified Approach to accounting for its streets infrastructure system as set forth in GASB 34. The City uses a pavement condition index (PCI) to assess the surface condition of individual pavement segments. The percentage of roads with a PCI less than 24 on a scale of 100 was reduced from 5.74% as of June 30, 2005 to 3.29% as of June 30, 2007. Roads with a PCI of 24 or less are considered in serious or failed condition. The condition of the City's streets is a still a major concern. An investment of \$25.2 million is required over the next five years to bring City streets up to a reasonable standard. Plans to accomplish that have yet to be completed.

Additional information on the City's capital assets can be found on page 44.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The budget for the 2008 fiscal year continues to move the City toward financial accountability and stability. Increasing General Fund and Working Capital Reserve fund balances, control of salary and health care costs, and continuation of basic city services have been accomplished without any layoffs or other service reductions.

Significant progress has been made on increasing the City's financial reserves. As discussed in the financial highlights, the combined fund balance in the General Fund and the Working Capital Reserve is \$1,645,584, or 3.8%, of General Fund revenue. Two years ago, the combined fund balance in the General Fund and Working Capital Reserve was \$235,127, or .6%, of General Fund revenue.

The City, however, continues to under fund its capital investment. Over the next five years an investment of \$41.5 million is required. The 2008 budget includes only \$3.4 million in capital investment which is well short of the \$8.3 billion per year average that is required.

With the settlement of labor contracts and progress on financial reserves, plans will be focused on increasing investment in capital assets.

The economic outlook is for modest growth in the coming year. The US economy is slowing and the Northern Kentucky and Greater Cincinnati/Northern Kentucky economies generally follow suit. The housing mortgage crisis, oil price increases, and credit crunch will likely dampen growth. Despite the economic slowdown, job expansion will increase as current economic development projects come on line. As a result payroll occupational license fees are expected to increase \$1.3 million, or 5.8%, over fiscal year 2007.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Robert J. Due, Finance Director, 638 Madison Avenue, Covington, Kentucky 41011. Questions or requests for additional information can also be e-mailed to bdue@covingtonky.gov.

CITY OF COVINGTON, KENTUCKY STATEMENT OF NET ASSETS June 30, 2007

	Primary Government		Component Unit	
	_	Governmental Activities	_	Devou Properties, Inc.
Assets				
Current Assets			_	
Cash and Cash Equivalents	\$	7,568,490	\$	1,065,727
Receivables		700 707		
Property Taxes		708,797		-
Intergovernmental		346,399		-
Notes		14,565,189		187,598
Accounts		8,119,092 1,611		107,390
Prepaids		303,650		<u>-</u>
Due from Other Funds		130,215		_
Inventories	-	130,213	-	
Total Current Assets	-	31,743,443	_	1,253,325
Noncurrent Assets				
Deferred Charges, Net		368,677		-
Net Pension Obligation Asset		10,214,030		-
Land and Construction in Progress		16,420,352		47 404
Depreciable Capital Assets		149,443,111		17,184
Less Accumulated Depreciation	_	(99,463,025)	-	(7,655)
Total Noncurrent Assets	-	76,983,145	-	9,529
Total Assets	-	108,726,588	_	1,262,854
Liabilities				•
Current Liabilities		4 440 440		02 200
Accounts Payable		1,418,446		93,308 5,527
Accrued Liabilities		2,275,062 305,055		5,527
Accrued Interest Payable		147,400		350,400
Unearned Revenue		1,156,016		-
Current Portion of Accumulated Compensated Absences Current Portion of Capital Lease Obligations		2,355,842		
Current Portion of Bonds and Notes Payable		5,597,657		-
Total Current Liabilities	•	13,255,478	•	449,235
	•		•	
Noncurrent Liabilities		13,796,860		_
Noncurrent Portion of Capital Lease Obligations Noncurrent Portion of Bonds and Notes Payable		23,789,951		_
Noncurrent Portion of Bonds and Notes Payable		20,700,001		
Total Noncurrent Liabilities		37,586,811		
Total Liabilities	,	50,842,289		449,235
Net Assets				
Invested in Capital Assets, Net of Related Debt		39,709,313		9,529
Restricted for Debt Service		888,123		-
Unrestricted		17,286,863		804,090
Total Net Assets	\$	57,884,299	\$	813,619

See accompanying notes

CITY OF COVINGTON, KENTUCKY STATEMENT OF ACTIVITIES Year Ended June 30, 2007

			Program Revenue	Canital Grants	Net (Expense) Revenue and Changes in Net Assets Primary	e) Revenue in Net Assets
Functions/Programs	Expenses	Charges for Services	Grants and Contributions	and and Contributions	Governmental Activities	Component Unit
Primary Government Governmental Activities General Government Police Fire General Services Recreation Code Enforcement and	\$ 6,975,709 14,873,868 13,595,531 6,001,966 2,350,548	\$ 1,096,558 331,579 1,073,548 1,170,789	\$ 35,727 877,860 - 275,050	\$ 285,515 77,483 265,186 464,277	\$ (5,557,909) (13,586,946) (12,256,797) (4,091,850) (2,350,548)	
Economic Development Parking Garage Interest on Long-Term Debt	9,345,867 734,401 1,872,816	114,177	7,651,587	187,423	(1,392,680) 306,931 (1,872,816)	
Total Governmental Activities Total Primary Government	\$5,750,706	4,827,983 4 ,827,983	8,840,224 \$ 8,840,224	1,279,884	(40,802,615) (40,802,615)	
Component Unit Devou Properties, Inc.	\$ 475,432	\$ 767,056	·	· ·		\$ 291,624
	General revenues: Taxes Real Property Taxes, Levir Personal Property Taxes, Levir Public Service Taxes Taxes, Levied for Bank De Insurance Premium Taxes Payroll Taxes Net Profits Taxes Other Taxes Investment Earnings Miscellaneous Special Item - Gain on Sale o Total General Revenues Change in Net Assets Net Assets June 30, 2006, a: Net Assets June 30, 2006, a:	General revenues: Taxes Real Property Taxes, Levied for General Purposes Personal Property Taxes, Levied for General Purposes Public Service Taxes Taxes, Levied for Bank Deposits Insurance Premium Taxes Payroll Taxes Net Profits Taxes Other Taxes Investment Earnings Miscellaneous Special Item - Gain on Sale of Capital Assets Total General Revenues and Special Item Change in Net Assets Net Assets June 30, 2006, as Restated Net Assets June 30, 2006, as Restated	eral Purposes Seneral Purposes Assets ial Item		5,590,772 553,057 1,978,504 59,042 5,242,337 21,656,929 2,959,729 552,641 389,885 2,225,594 214,010 41,422,500 619,885 57,264,414	54,044 31,777 85,821 377,445 436,174
See accompanying notes					H	

See accompanying notes

CITY OF COVINGTON, KENTUCKY BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2007

Housing Non-Major Total Voucher Governmental Program Funds Funds	1,580,959 \$ 1,241,520 \$ 7,123,376	- 33,360 708,797 - 144,287 346,398 - 2,372,069 14,565,189 19,913 1,611,027 8,119,092 - 130,215 1,631 3,256,383 4,803,183	1,602,503 \$ 8,658,646 \$ 35,797,861	<i>↔</i>	1,519,206 3,431,022 5,746,336
	↔		€	∀	
HOME Program	57,863	36,736 4,215,449 20,931 14,433	4,345,412	8,733 - 33 4,215,449 4,224,215 - 121,197	121,197
l	↔	'	63 	↔	
Community Development Block Grant	ı	165,375 7,977,671 - 1,452	8,144,498	87,342 - 79,485 7,977,671 8,144,498	1
	€9		↔" "	÷	
General	\$ 4,243,034	675,437 - 6,467,221 130,215 1,529,284 1,611	\$ 13,046,802	\$ 881,089 1,279,230 3,500,000 144,056 3,781,073 2,784,423 12,369,871 1,611	676,931
	Assets Cash and Cash Equivalents	Receivables Taxes Intergovernmental Notes Accounts Inventories Due from Other Funds Prepaids	Total Assets	Liabilities and Fund Balances Liabilities Accounts Payable Accrued Liabilities Tax Anticipation Notes Interest Payable Due to Other Funds Deferred Revenue Total Liabilities Fund Balances Reserved for: Prepaids Unreserved Undesignated, Reported In General Fund Special Revenue Funds Capital Projects Funds Debt Service Funds	Total Fund Balances

See accompanying notes

CITY OF COVINGTON, KENTUCKY RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS June 30, 2007

5,748,356

66,400,438

17,279,684

368,677

10,214,030

(160,999)

(43,196,326)

\$ 57,884,299

	June 30, 2007	
Total Fund Balance - Governmental Funds		\$
Amounts reported for governmental activities	s in the Statement of Net	

Capital assets used in governmental activities are not current financial resources and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Assets.

Assets are different because:

Cost of Capital Assets Accumulated Depreciation	\$ 165,863,463 (99,463,025)
---	--------------------------------

Certain other long-term assets are not available to pay current period expenditures and are therefore deferred in the funds.

Internal service funds are used by management to charge the cost of certain activities, such as liability and health and dental insurance, to individual funds. The assets and liabilities of the internal service funds must be added to the statement of net assets. The assets and liabilities of the internal service funds are:

Cash and Cash Equivalents	445.114
Accounts Receivable	-
Due From Other Funds	1,786,919
Accounts Payable	(5.762)
Estimated Liability for Claims	(995,832)
Due to Other Funds	,,
	1,230,439

Deferred charges represent costs related to the issuance of new bonds and also refunding costs. Deferred charges are reported as an other use of funds in the governmental funds statements. However, on the government wide statement of net assets these costs are capitalized and reported as a deferred charge, and amortized over the life of the related bonds.

Net pension obligation asset represents contributions made to the City's pension funds in excess of the actuarially required contribution. The excess contributions are capitalized and amortized.

Interest payable on long term debt does not require current financial resources. Therefore accrued interest payable is not reported as a liability in the governmental funds balance sheet.

Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term liabilities at year end consist of:

25,887,608
16,152,702
1,156,016

Total Net Assets - Governmental Activities

See accompanying notes.

CITY OF COVINGTON, KENTUCKY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS Year Ended June 30, 2007

	General Fund	Community Development Block Grant	HOME	Housing Voucher Program	Non-Major Governmental Funds	Total Governmental Funds
Revenues Taxes	\$ 13,004,339	, 69		ı .	\$ 549,921	\$ 13,554,260
Licenses and Permits Intergovernmental	24,891,197	1,948,733	315,705	6,518,612	2,132,744	11,204,089
Charges for Services Fines and Forfeitures	3,794,154				,	711,786
Investment Earnings	112,006	. 260 450	10,027	81,248	127,255 606 430	330,536 2.342.372
Miscellarieous Total Revenues	43,231,255	2,909,183	648,174	6,629,432	3,726,366	57,144,410
Expenditures						
Current General Government	2,664,224	•	•	•	428,294	3,092,518
Police	13,749,466	•	•	1	609,966	14,359,432
Fire General Services	12,267,267				161,221	5,292,360
Recreation	2,309,959	•	•	•	•	2,309,959
Code Enforcement and Economic Development	1.228.899	1.354,171	402,493	5,601,097	512,249	606'860'6
Parking Garages	734,401	1			•	734,401
Debt Service Principal	638,342	67,000	•	ť	2,022,643	2,727,985
Interest and Other Charges Capital Outlay	260,096	36,658 1,197,354	190,114	• •	1,404,469	3,257,621
Total Expenditures	39,145,014	2,655,183	592,607	5,601,097	7,569,971	55,563,872
Excess (Deficit) of Revenues Over Expenditures	4,086,241	254,000	55,567	1,028,335	(3,843,605)	1,580,538
Other Financing Sources (Uses) Transfers In	764,000		, ,	, ,	5,405,710	6,169,710
Capital Feace Adjusticalist	(4,846,715)	(254,000)	•	1	(1,562,314)	(6,663,029)
Total Other Financing Sources (Uses)	(4,082,715)	(254,000)			5,473,396	1,136,681
Special Item Proceeds from Sale of Capital Assets		1	1		239,660	239,660
Net Change in Fund Balances	3,526	•	55,567	1,028,335	1,869,451	2,956,879
Fund Balance July 1, 2006	673,405	3	65,630	490,871	1,561,571	2,791,477
Fund Balance June 30, 2007	\$ 676,931	\$	\$ 121,197	\$ 1,519,206	\$ 3,431,022	\$ 5,748,356

See accompanying notes

CITY OF COVINGTON, KENTUCKY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

Year	Ended	June	30,	2007
------	-------	------	-----	------

Change in Fund Balances - Total Governmental Funds			\$	2,956,879
Amounts reported for Governmental Activities in the Statement of Activities are different because:				
Capital Outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities those costs are shown in the statement of net assets and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which depreciation expense exceeds capital outlays in the period.				
Depreciation Expense Capital Outlays	\$ -	(4,427,915) 2,978,514		(1,449,401)
Governmental funds report the entire net sales price (proceeds) from sale of an asset as revenue because it provides current financial resources. In contrast, the Statement of Activities reports only the gain or loss on the sale of the assets. Thus, the change in net assets differs from the change in fund balance by the net book value of the asset sold.				
Governmental funds do not present revenues that are not available to pay current obligations. In contrast, such revenues are reported in the				(25,650)
Statement of Activities when earned. Repayment of bond, note and capital lease principal is an expenditure in the governmental funds, but it reduces long-term liabilities in the statement of net assets and does not affect the statement of activities.				(980,445) 2,727,985
The Statement of Activities reports annual pension cost, which includes the actuarially required contribution along with an interest factor and adjustment of the net pension obligation asset.				(1,135,169)
Accrued interest not reflected on Governmental funds.				12,341
In the Statement of Activities, compensated absences (sick leave) are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). The additional expense reported in the statement of activities is a result of the change in long-term accumulated sick leave.				(113,152)
Some capital additions were financed through capital leases. In governmental funds, a capital lease arrangement is considered a source of financing, but in the Statement of Net Assets, the lease obligation is reported as a liability.				(1,630,000)
Costs related to the issuance of new bonds and deferred refunding costs are reported as an other use of funds in the governmental funds financial statements. However, on the government-wide statement of net assets these costs are capitalized and reported as a deferred charge, and subsequently amortized over the life of the related bonds. This is the amount of current year amortization expense.				(46,817)
Internal service funds are used by management to charge the costs of certain activities, such as fleet maintenance and information technology, to individual funds. The net revenue (expense) of certain internal service funds is reported with governmental activities.				202 244
T-4-101			_	303,314

See accompanying notes.

619,885

Total Change in Net Assets - Governmental Activities

CITY OF COVINGTON, KENTUCKY STATEMENT OF NET ASSETS PROPRIETARY FUNDS June 30, 2007

	_	Activities Internal Service Funds
Assets		
Current Assets Cash and Cash Equivalents Accounts Receivable	\$	445,114 -
Due from Other Funds		1,786,919
Total Assets	-	2,232,033
Liabilities		
Current Liabilities		
Accounts Payable		5,762
Estimated Liability for Claims		995,832
Due to Other Funds		
Total Liabilities		1,001,594
Net Assets Unrestricted	\$_	1,230,439

CITY OF COVINGTON, KENTUCKY STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS

Year Ended June 30, 2007

	-	Governmental Activities Internal Service Funds
Operating Revenues	-	
Insurance Premium Payments	\$	4,723,205
Other Operating Revenues	,	8,754
	-	
Total Operating Revenues	_	4,731,959
Operating Expenses		
Contractual Services		550,579
Claims and Judgments		4,435,279
Total Operating Expenses		4,985,858
Operating Loss		(253,899)
Non-Operating Revenues		
Investment Income		62,013
	_	
Loss Before Transfers		(191,886)
		, ,
Transfers In		495,200
Change in Net Assets		303,314
Net Assets July 1, 2006		927,125
Net Assets June 30, 2007	\$	1,230,439

CITY OF COVINGTON, KENTUCKY STATEMENT OF CASH FLOWS PROPRIETARY FUNDS Year Ended June 30, 2007

	. —	Governmental Activities Internal Service Funds
Cash Flows From Operating Activities		0.500.050
Cash Received from Customers	\$	3,582,350
Cash Received from Other Activities		8,754
Cash Paid for Claims		(4,490,605)
Net Cash Used by Operating Activities		(899,501)
Cash Flows from Non-Capital Financing Activities		
Transfer from Other Funds		495,200
Cash Flows from Investing Activities		
Interest Income		62,013
Net Change in Cash		(342,288)
Cash and Cash Equivalents July 1, 2006	_	787,402
Cash and Cash Equivalents June 30, 2007	\$_	445,114
Reconciliation of Operating Loss to Net		
Cash Used by Operating Activities		
Operating Loss	\$	(253,899)
Change in Assets and Liabilities		
Accounts Receivable		11,403
Due from Other Funds		(441,357)
Accounts Payable		(2,663)
Estimated Liability Claims		497,916
Due to Other Funds	_	(710,901)
Net Cash Used by Operating Activities	\$_	(899,501)

See accompanying notes.

CITY OF COVINGTON, KENTUCKY STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS June 30, 2007

		Fiduciary Funds
Assets	_	
Cash and Cash Equivalents	\$	1,142,386
Investments - Mutual Funds		21,732,762
Notes Receivable		140,305
Total Assets		23,015,453
Liabilities		
Accounts Payable		3,721
Interfund Loans		303,650
Total Liabilities		307,371
Net Assets		
Held in Trust for Pension Benefits	\$_	22,708,082

CITY OF COVINGTON, KENTUCKY STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS

Year Ended June 30, 2007

		Fiduciary Funds
Additions		*
Contributions		
Employee Contributions	\$	8,627
Miscellaneous		-
Impounding Lot	_	139,668
Total Revenues	_	148,295
Investment Earnings		
Interest and Dividends		800,763
Net Appreciation in		
Fair Value of Investments	_	2,743,139
Total Investment Earnings		3,543,902
Total Additions		3,692,197
Deductions		
Benefit Payments		2,505,516
Administration		89,187
Impounding Lot	_	13,227
Total Deductions		2,607,930
Change in Net Assets		1,084,267
Net Assets July 1, 2006	_	21,623,815
Net Assets June 30, 2007	\$_	22,708,082

CITY OF COVINGTON, KENTUCKY NOTES TO THE FINANCIAL STATEMENTS

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Basis of Presentation

The basic financial statements of the City of Covington, Kentucky, have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies of the City are described below.

Financial Reporting Entity

The City of Covington is a municipality that operates under a City Manager form of government. Legislative authority is vested in the elected Mayor and four City Commissioners. As required by U.S. generally accepted accounting principles, these financial statements present the government and its component units, entities for which the government is considered to be financially accountable.

Blended component units, although legally separate entities are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. Each blended component unit of the City has a June 30 year end. The component units discussed below are included in the City's reporting entity as part of the primary government because of the significance of its operational and/or financial relationship with the City.

Blended Component Units Included Within the Reporting Entity:

City of Covington Non-Uniformed Employees' Pension Fund

Certain City employees participate in the non-uniformed employee pension fund. The fund functions for the benefit of these employees and is governed by a four member board of trustees. The mayor, finance director, and two appointed and approved employees constitute the board. The City and plan participants are obligated to fund all costs based upon actuarial valuations.

City of Covington Police and Firemen's Pension Fund

All public safety employees who retired prior to August 1, 1989 participate in the Police & Firemen's Pension Fund. The fund functions for the benefit of the retirees and is governed by a four member board of trustees, the mayor, finance director and two public safety retirees. The City is obligated to fund all costs based upon actuarial valuations.

City of Covington Municipal Properties Corporation

The City of Covington Municipal Properties Corporation was formed to act as an agent and to be instrumental in the financing of public improvements and projects of a capital nature for the City and for the particular purpose of acquiring real estate located within the City and constructing, acquiring and equipping thereon capital improvements, facilities, buildings, structures and related appurtenances. The Corporation finances these projects by the issuance of debt. These debt issues are secured by (1) first mortgage liens on the projects, (2) lease and option agreements between the Corporation and the City, the construction agreements and pledged receipts. The lease and option agreements require the City to pay rental, on a yearly basis with the option to renew each year, equal to the amount of bonds and interest coupons coming due in that year. If the City renews the leases from year-to-year, and pays the rentals for each year as stipulated, and when the Corporation has fully paid and retired all of the bonds, the Corporation agrees it will convey the properties to the City free and clear.

Discretely Presented Component Units Included Within the Reporting Entity:

Devou Properties, Inc. (a non-profit organization) is included in the City's financial statements as a discretely presented component unit. Although a legally separate entity, Devou Properties, Inc. is included in these financial statements because of is financial accountability to the City. Devou Properties, Inc. was formed to maintain and operate the Drees Pavilion at Devou Memorial Overlook for the City of Covington, for the benefit of Devou Park. Devou Properties, Inc. is responsible for renting out the facilities for events, including weddings, receptions and corporate events. Directors of Devou Properties, Inc. are appointed by the City's Board of Commissioners, upon the recommendation of the Mayor. Any excess funds from operations of the facility are to be set aside to be used on Devou Park projects. As a discretely presented component unit, the financial statements of Devou Properties, Inc. are only included on the City's government-wide financial statements in a column that makes it clearly separate from the primary government. Devou Properties, Inc. operates on a calendar year-end basis therefore the financial statements for the year ended December 31, 2006 are included in the City's current financial statements. Audited financial statements of Devou Properties, Inc. are available and may be obtained by contacting the City Manager.

Basis of Presentation Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which direct expenses of a given function or segments are offset by program revenues. Direct expenses are those clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as a liability in the government-wide financial statements, rather than as another financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as an expenditure.

Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related of the cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Material revenues susceptible to accrual are payroll license fees, insurance fees and grant revenues. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The government reports the following funds of the financial reporting entity:

- The general fund is the government's primary operating fund. It accounts for all financial resources of the general government, except for those required to be accounted for in another fund.
- The special revenue funds are used to account for the proceeds of specific revenue sources that are restricted to expenditures for specific purposes.
- The debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.
- Proprietary funds distinguish operating revenues and expenses from non-operating revenues
 and expenses. Operating revenues and expenses generally result from providing services in
 connection with a proprietary fund's principal ongoing operations. All revenues and expenses
 not meeting this definition are reported as non-operating revenues and expenses.

The government reports the following proprietary funds:

The City has two internal service funds. One fund is for self-insurance for the City's health
and dental insurance program for City employees. The second fund is for the self-insurance
of the City's liability claims.

Additionally, the City reports two fiduciary funds. The two pension trust funds account for the activities of the Employees' Retirement Fund and the Police and Firemen's Pension Fund. These funds are for the accumulation of resources for pension benefit payments to qualified retired employees.

The City reports the following major governmental funds:

- The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government that are not accounted for in the other funds.
- The Community Development Block Grant Fund accounts for entitlements to the City under the provisions of Title 1 of the Housing and Development Act of 1974. Resources may only be used for activities which are directed toward developing urban communities and economic opportunities for persons of low and moderate income.
- The HOME Program Fund Accounts for resources provided by the U.S. Department of Housing and Urban Development under the HOME Program. Proceeds are used for deferred loans which are used to acquire, construct or rehabilitate housing for low income families.
- The Housing Voucher Fund accounts for funds provided to the City by the U.S. Department
 of Housing and Urban Development Section 8 rent subsidy program. Resources are used for
 the payment of rent subsidies to landlords on behalf of qualified tenants.

Assets, Liabilities and Net Assets or Equity:

Cash and Cash Equivalents

Cash and cash equivalents includes amounts in demand deposits as well as short-term investments with an initial maturity date within three months of the date acquired by the City.

The City is authorized by state statute to invest in:

- Obligations of the United States and of its Agencies and Instrumentalities
- · Certificates of Deposits
- Banker's Acceptances
- Commercial Paper
- Bonds of Other State or Local Governments
- Mutual Funds

Investments

In accordance with Government Accounting Standards Board Statement No. 31, investments held at June 30, 2007 are recorded at fair value based on quoted market prices.

Types of investments allowable in the Pension Trust Funds are governed by the Pension Board of Trustees. All investments are stated in accordance with Statement No. 31.

Property Tax Receivable

Property taxes are levied as of January 1 on property values assessed as of the same date. The taxes are billed on approximately August 15 and are due and payable on September 30. On October 1, the bill becomes delinquent and penalties and interest may be assessed by the City. A lien may be placed on the property on October 1.

Notes Receivable

Notes receivable are carried at their unpaid principal balance.

Short-Term Interfund Receivables/Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from/to other funds" on the balance sheet. Short-term interfund loans are classified as "interfund receivables/payables".

Inventories

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2007 are recorded as prepaid items.

Capital Assets

General capital assets are those assets not specifically related to activities reported in a propriety fund. These assets are reported in the governmental activities column of the government-wide statement of net assets.

The accounting and reporting treatment applied to capital assets associated with a fund are determined by its measurement focus. General capital assets are long-lived assets of the City as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and capitalized. Infrastructure, such as streets, traffic signals and signs are capitalized, including infrastructure acquired prior to the implementation of GASB Statement 34. The valuation basis for general capital assets are historical costs, or where historical cost is not available, estimated historical cost based on replacement cost. Donated capital assets are recorded at their fair market value on the date donated. Repairs and maintenance are recorded as expenses. Renewals and betterments are capitalized. The City maintains a capitalization threshold of one thousand dollars with the exception of Infrastructure for which the threshold is twenty-five thousand dollars.

Capital assets used in operations are depreciated over their estimated useful lives using the straight-line method in the government-wide financial statements. Depreciation is charged as an expense against operations and accumulated depreciation is reported on the respective balance sheet. The range of lives used for depreciation purposes for each fixed asset class is as follows:

Description	Governmental Activities <u>Estimated Lives</u>
Buildings Building Improvements Public Domain Infrastructure Vehicles Office Equipment	30 Years 10 – 20 Years 25 – 35 Years 5 – 10 Years 3 – 10 Years

Compensated Absences

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. In accordance with the provisions of GASB Statement No. 16, no liability is recorded for non-vesting accumulating rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulating sick leave benefits that is estimated to be taken as "terminal leave" prior to retirement.

Long-Term Obligations

The accounting treatment of long-term debt depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities, statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as revenue and payment of principal and interest reported as expenditures. The accounting for the proprietary fund is the same in the fund statements as it is in the government-wide statements.

Unearned/Deferred Revenue

In the government-wide financial statements, unearned revenue represents the amount for which revenue recognition criteria have not been met. In subsequent periods, when the incurrence of qualifying expenditures has been made, the liability for the unearned revenue is removed and the revenue is recognized. In the governmental fund financial statements, revenues are deferred for amounts that are unearned or unavailable.

Fund Equity

Net assets is the difference between assets and liabilities. Net assets invested in capital assets, net of related debt are capital assets, less accumulated depreciation and any outstanding debt related to the acquisition, construction or improvement of those assets.

In the fund financial statements, government funds report reservations of governmental funds that represent amounts that are not available for appropriation such as prepaid expenses. Restricted net assets and restricted fund equity are reported when amounts are legally restricted by outside parties for use for a specific purpose. Unrestricted net assets and fund equity may be used at the City's discretion.

Revenues, Expenditures and Expenses:

Operating Revenues and Expenses

Operating revenues and expenses for the proprietary fund are those that result from internal insurance premiums. It also includes all revenue and expenses related to capital and related financing, non-capital financing or investing activities.

Expenditures/Expenses

In the government-wide financial statements, expenses are classified by function for governmental activities.

In the fund financial statements, governmental funds are classified as follows:

Governmental Funds - by Character

Current – Further Classified by Function Debt Service Capital Outlay

Proprietary Fund - by Operating and Non-Operating

In the fund financial statements, governmental funds report expenditures of financial resources. Proprietary funds report expenses related to the use of economic resources.

Interfund Transactions

Interfund services provided/used are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/ expenses in the fund that is reimbursed.

Use of Estimates

The process of preparing financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect reported amounts of assets, liabilities, designated fund balances, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

NOTE 2 - PRIOR PERIOD ADJUSTMENT

Net assets on the government-wide statement of net assets has been adjusted to correct an error in not recording a net pension obligation asset made in prior periods. The net pension obligation (asset) incurred as a result of the issuance of pension obligation bonds was not recorded on the statement of net assets.

As a result of correcting the error in not recording the net pension obligation (asset), net assets as of July 1, 2006 is reconciled as follows:

	Governmental <u>Activities</u>
Net assets, July 1, 2006, as Previously Reported Error in Not Recording Net Pension Obligation Asset	\$ 45,915,215 <u>11,349,199</u>
Net Assets, July 1, 2006, as Restated	\$ <u>57,264,414</u>

NOTE 3 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgetary Information

Annual budgets are adopted on a basis consistent with U.S. generally accepted accounting principles for all governmental funds and for proprietary funds.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- In accordance with City ordinance, prior to June 1, the City Manager submits to the Board of Commissioners, a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them for the upcoming year.
- A public meeting is conducted to obtain taxpayer comment.
- Prior to June 30, the budget is legally enacted through passage of an ordinance.
- The City Manager is required by Kentucky revised statutes to present a quarterly report to the Mayor and Board of Commissioners explaining any variance from the approved budget.
- Appropriations continue in effect until a new budget is adopted.
- The Board of Commissioners may authorize supplemental appropriations during the year.

Expenditures may not legally exceed budgeted appropriations at the fund level. Any amendments to the budget that would change fund level totals must be approved by the Board of Commissioners. Encumbrance accounting is not employed by the City. During the year, the Board of Commissioners adopted two supplementary appropriation ordinances. Appropriations lapse at year end unless a new budget has not been adopted.

NOTE 3 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

Excess of Expenditures over Appropriations

The following fund had expenditures in excess of legally adopted appropriations for the year ended June 30, 2007:

•	Final <u>Budget</u>		<u>Actual</u>		<u>Variance</u>	
Arts District	\$	34,050	\$	36,241	\$	2,191

NOTE 4 - DEPOSITS

Cash and Cash Equivalents

The City maintains deposits with financial institutions insured by the Federal Deposit Insurance Corporation (FDIC). As allowed by law, the depository bank should pledge securities along with FDIC insurance at least equal to the amount on deposit at all times.

As of June 30, 2007, \$100,000 of the City's deposits are insured by the FDIC, and \$8,447,370 of the City's deposits are collateralized with securities held by the pledging institution's trust department but not in the City's name. As of June 30, 2007, the City did not have any deposits in excess of insured and/or collateralized amounts.

As of December 31, 2006, Devou Properties, Inc. (a component unit of the City) had \$965,727 in cash in excess of insured limits.

Investments

Investments are made by the City as an agent for the City Employee's Retirement Fund and the Police and Firemen's Pension Fund. The City maintains investment accounts with brokerage institutions which hold the investments registered in the City's name. As of June 30, 2007, all of the City's investments were covered by SIPC coverage or Excess SIPC coverage provided by the institution, and are therefore not subject to custodial credit risk.

Custodial Credit Risk

For deposits and investments, custodial credit risk is the risk that in the event of the failure of the counterparty, the City will be able to recover the value of its cash, investments or collateral securities that are in the possession of an outside party. The City has no formal policy on custodial credit risk. As of June 30, 2007, the City had \$8,447,370 of deposits collateralized with securities held by the pledging institution's trust department but not in the City's name.

NOTE 5 - CAPITAL ASSETS AND DEPRECIATION

Capital asset activity for the fiscal year ended June 30, 2007 was as follows:

Governmental Activities Capital Assets Not Being Depreciated Land Land Improvements	\$	Balance Beginning of Year 13,743,955 1,159,362	- \$	Additions 658,300	\$	Retirements/ Deletions	\$	Balance End of Year 14,376,605 1,159,362
Construction in Progress Total Capital Assets Not Being Depreciated		295,402 15,198,719		588,983 1,247,283		25,650	•	884,385
Depreciable Capital Assets Buildings Building Improvements Infrastructure Machinery and Equipment Vehicles Total Depreciable Capital Assets		23,354,973 8,062,010 103,464,550 4,655,153 8,230,166		235,916 900,039 109,995 485,281		21,150 33,822 54,972	-	23,354,973 8,297,926 104,364,589 4,743,998 8,681,625
Less: Accumulated Depreciation Buildings Building Improvements Infrastructure Machinery and Equipment Vehicles Total Accumulated Depreciation	-	6,977,035 7,197,432 69,270,197 3,996,440 7,648,978		585,418 220,761 2,951,755 208,499 461,482		21,150 33,822 54,972	_	7,562,453 7,418,193 72,221,952 4,183,789 8,076,638 99,463,025
Depreciable Capital Assets, Net Total Governmental Activities Capital Assets - Net	- \$	52,676,770 67,875,489		(2,696,684)		-	_	49,980,086
Component Unit Devou Properties, Inc.	Ψ=	01,010,403	Ψ=	(1,449,401)	Ψ:	25,650	\$=	66,400,438
Depreciable Capital Assets Property and Equipment Less: Accumulated Depreciation Property and Equipment	\$	15,908 4,457	\$	1,276 3,198	\$	-	\$	17,184 7,655
Total Component Unit Capital Assets - Net	\$_	11,451	\$=	(1,922)	\$_	_	\$_	9,529
*Depreciation was charged to functions	s as t	follows:						
Governmental Activities Administration Police Fire General Services Parks and Recreation					\$	3,717,258 310,323 262,534 97,211 40,589		
Total Governmental Activ	vities	Depreciation E	Ехре	ense	\$_	4,427,915		

NOTE 6 - INTERFUND ACTIVITY

Interfund receivables/payables represent short-term loans from one fund to another to cover cash overdrafts. Interfund receivables/payables were as follows at June 30, 2007:

Due From/To Other Funds:

Receivable Fund	Payable Fund	Amount
General Fund	Capital Improvement Fund HOME Program Police and Fire Incentive Pay Police and Firemen's Pension Employee Pension CDBG KLC Series 2002 Police Forfeiture	\$ 11,089 33 79,713 302,731 919 79,485 1,052,314 3,000
		1,529,284
KLC Series 2002 CDBG Housing Voucher Capital Improvement Fund Renaissance Grant Renaissance Grant Liability Self Insurance Newport Steel City Hall Operations Investor Program HOME Program Sewer Maintenance Medical Self Insurance Arts District 501 Main Street Operations Working Capital Reserve	Capital Improvement Fund Newport Steel General Renaissance Grant General Capital Improvement Fund General General General General Arts District General General General General General General	1,052,314 1,452 1,631 190,294 87,121 33,642 1,172,330 28,896 49,330 2,043 14,433 800,000 614,589 12,012 30,467 970,264

Interfund Transfers:

Transfers are typically used to move unrestricted revenues collected in one fund to finance various programs accounted for in another fund in accordance with budgetary authorizations and to fund debt service payments when they become due.

Transfer From	Transfer To	 Amount
General	Debt Service	\$ 3,082,617
CAD	General	510,000
CDBG	General	254,000
General	City Hall Operations	32,579
General	Renaisance Grant	63,315
General	501 Main Street Operations	71,980
General	Police and Fire Incentive Pay	1,880
General	Devou Park Maintenance	10,000
General	Liability Self Insurance	495,200
Capital Improvement Fund	KLC Series 2002	1,052,314
General	Capital Improvement	690,970
General	Working Capital Reserve	 400,000
		\$ 6,664,855

NOTE 7 - SHORT TERM DEBT

On July 1, 2006 the City issued a Tax and Revenue Anticipation Note in the amount of \$3,500,000 for the purpose of providing working capital in advance of tax and revenue cash flows. This note carried a fixed interest rate of 4.15% and matured on June 30, 2007. The note was not actually repaid until July 2, 2007, and therefore is reported as a liability in the governmental funds balance sheet, along with accrued interest on the note of \$144,056. Repayment was made from the general fund.

During the year ended June 30, 2007, the following changes occurred in the City's short term debt:

Debt Issue	Balance July 1, 2006	issued	Redeemed	Balance June 30, 2007
TRAN	\$	\$_3,500,000	\$	\$3,500,000

NOTE 8 – GENERAL LONG-TERM DEBT

Capital Lease Obligations

Capital lease obligations in the government-wide financial statements are reported as liabilities at lease inception. The related assets along with depreciation are reported at that time. Lease payments are reported as a reduction of the liability. For capital lease obligations in governmental funds, "Other Financing Sources – Lease Proceeds" and the expenditure are recorded at lease inception. Lease payments are recorded as expenditures.

The following capital lease obligations payable are payable from governmental fund revenues. The City has entered into various lease agreements as lessee for financing the acquisition of capital assets. These lease agreements qualify as capital leases for accounting purposes (title transfers at the end of the lease terms) and therefore, have been recorded at the present value of the future minimum lease payments as of the date of their inception. The following is an analysis of the capital assets acquired through capital leases as of June 30, 2007.

	Capital <u>Assets</u>
Buildings Building Improvements Equipment Land Infrastructure Vehicles	\$ 8,664,929 510,836 161,320 6,702,070 989,002 838,647
Total Cost Accumulated Depreciation	17,866,804 <u>1,415,961</u>
Net Book Value	\$ <u>16,450,843</u>

The following is a schedule of the future minimum lease payments under these capital leases, and the present value of the net minimum lease payments at June 30, 2007.

Fiscal Years Ending June 30,	Amount	-
2008 2009 2010 2011 2012 2013-2017 2018-2022 2023-2027	\$ 2,866,286 1,231,663 1,251,634 1,261,719 1,278,696 6,370,302 5,283,230 566,363	3 + 3 + 3 + 3 + 3 + 3 + 3 + 3 + 3 + 3 +
Total Minimum Lease Payments	20,109,893	3
Less: Amount Representing Interest	(3,957,191	L)
Present Value of Future Minimum Lease Payments	16,152,702	2
Less Current Portion	2,355,842)
Non Current Portion	\$ <u>13,796,860</u>	<u>)</u>

The City is the lessor of office space located in the city building. These leases are on a year to year basis with cancelable terms. The City's investment in property on operating leases and property held for lease as of June 30, 2007 is as follows:

Cost	\$ 1,500,000
Carrying Amount	\$ 1,450,000
Current Depreciation	\$ 37,500

Mortgage Bonds and Notes Payable

The following schedule summarizes outstanding long-term mortgage bonds and notes payable at June 30, 2007.

	Interest	Maturity Dates	Amo	ounts
	<u>Rates</u>	June 30,	lssued	Outstanding
Mortgage Bonds				
1989 Series A	11.25 %	2010	\$ 587,737	\$ 134,133
1990 Series A	6.20	2010	460,000	-
2003 Series	2.00-4.50	2018	4,996,000	4,067,000
KY Infrastructure Auth.	4.55	2014	460,327	196,663
Sanitation District	0.00	2009	3,059,056	611,812
HUD 108	5.13	2015	1,000,000	598,000
2004 Series	Variable	2030	14,410,000	13,795,000
2005 Series	3.00-3.30	2013	7,405,000	6,485,000

Interest on the variable rate 2004 Series Pension Obligation Bonds is paid at the rate of interest determined by the Remarketing Agent, determined on a weekly basis. The rate was 5.41% as of June 30, 2007.

The bonds may be called prior to maturity at rates and redemption premiums specified in each issue. Assuming no issues are called prior to maturity, the minimum obligations of the City at June 30, 2007 are as follows:

Fiscal Years Ending June 30,	Principal	Interest	Total
2008 2009 2010 2011 2012 2013 - 2017 2018 - 2022 2023 - 2027 2028 - 2032	\$ 2,097,657 2,168,241 1,851,745 1,917,505 1,981,908 5,809,552 3,446,000 3,825,000	\$ 1,068,561 1,057,895 988,184 919,394 845,659 3,301,110 2,221,373 1,292,855	\$ 3,166,218 3,226,136 2,839,929 2,836,899 2,827,567 9,110,662 5,667,373 5,117,855
Totals	<u>2,790,000</u> \$ <u>25,887,608</u>	231,278 \$11,926,309	3,021,278 \$_37,813,917

Changes in Noncurrent Liabilities

During the year ended June 30, 2007, the following changes occurred in noncurrent liabilities:

								Amounts
			Additions		Repayments			Expected to
	Balance		of New		and	Balance		be Paid in
Debt Issue	July 1, 2006	. ,	Debt		Defeased	June 30, 2007		One Year
Mortgage Bonds								
and Notes								
1989 Series A	\$ 189,652	\$	-	\$	55,519	\$ 134,133	\$	62,097
1990 Series A	26,492		-		26,492	-		-
2003 Refunding	4,371,000		-		304,000	4,067,000		311,000
HUD 108	665,000		-		67,000	598,000		67,000
Sanitation District	917,717		-		305,905	611,812		305,906
KY Infrastructure Auth.	222,144		-		25,481	196,663		26,654
2005 Refunding Bonds	7,405,000		-		920,000	6,485,000		995,000
2004 Series A	14,110,000		-		315,000	13,795,000		330,000
Total Mortgage Bonds								
and Notes	27,907,005				2,019,397	25,887,608		2,097,657
Capital Lease Obligations								
Infrastructure/Equipment	15,231,290		1,630,000	,	708,588	16,152,702		2,355,842
Compensated Absences	1,042,864		1,127,676		1,014,524	1,156,016		1,156,016
Total Noncurrent							_	
Liabilities	\$ 44,181,159	\$	2,757,676	\$	3,742,509	\$ 43,196,326	\$	5,609,515

Compensated absences will be liquidated by the City's general fund.

Interest Rate Swap

Objective of the Interest Rate Swap. As a means to lower its borrowing costs, when compared against fixed-rate bonds at the time of issuance in May, 2005, the City entered into an interest rate swap in connection with its \$14.4 million 2004 Series variable-rate general obligation bonds. The intention of the swap was to effectively change the authority's variable interest rate on the bonds to a synthetic fixed rate of 4.56 percent.

Terms. The bonds mature on December 1, 2029, and the related swap agreement matures on December 1, 2014. The swap's initial notional amount of \$14.4 million matched the \$14.4 million variable-rate bonds on an amortizing schedule. The swap was entered at the same time the bonds were issued (December, 2004). Starting in fiscal year 2006, the notional value of the swap and the principal amount of the associated debt decline. Under the swap, the City pays the counterparty a fixed payment of 4.56 percent and receives a variable payment based on the London Interbank Offered Rate (LIBOR). Conversely, the bond's variable-rate coupons are based on a rate determined by the remarketing agent in accordance with the indenture.

Fair Value. The swap had a fair value of \$665,532 as of June 30, 2007. The swap's fair value may be countered by a reduction in total interest payments required under the variable-rate bonds, creating a lower synthetic interest rate. Because the coupons on the City's variable-rate bonds adjust to changing interest rates, the bonds do not have a corresponding fair value increase or decrease.

Credit Risk. As of June 30, 2007, the City was exposed to credit risk in the amount of the swap's fair value. The swap counterparty was rated AA- by Standard & Poor's and Aa1 by Moody's Investors Service as of June 30, 2007.

Swap Payments and Associated Debt. For the year ended June 30, 2007, the City received \$106,095 on the swap agreement. Using rates as of June 30, 2007, debt service requirements of the variable-rate debt and net swap payments, assuming current interest rates remain the same for their term, were as follows. As rates vary, variable-rate bond interest payments and net swap payments will vary

Fiscal Years Ending	Variable-l	Rate Bonds		
<u>June 30,</u>	<u>Principal</u>	Interest	Swap, Net	Total
2008 2009 2010 2011 2012 2013 - 2017 2018 - 2022 2023 - 2027	\$ 330,000 350,000 365,000 385,000 405,000 2,345,000 3,000,000 3,825,000	\$ 679,110 718,989 699,648 679,361 657,991 2,930,192 2,211,338 1,292,855	\$ (106,700) (112,965) (109,926) (106,739) (103,381) (243,143)	\$ 902,410 956,024 954,722 957,622 959,610 5,032,049 5,211,338 5,117,855
2028 - 2032	2,790,000	<u>231,278</u>		3,021,278
Totals	\$ <u>13,795,000</u>	\$ <u>10,100,762</u>	\$ <u>(782,854</u>)	\$ <u>23,112,908</u>

Conduit Debt Obligations

During 2007, the City issued Industrial Revenue Bonds totaling \$9,275,000 to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of June 30, 2007, there were four series of Industrial Revenue Bonds outstanding, with an aggregate principal amount payable of \$63.7 million.

NOTE 9 - RISK MANAGEMENT

The City is exposed to various risks to loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The City has established a Liability Self Insurance Fund (an internal service fund) to account for and finance its uninsured risks of loss. Under this program, the Liability Self Insurance Fund provides coverage for all losses. The City purchases commercial insurance for fire and extended coverage losses.

All funds of the City participate in the program and make payments to the Liability Self Insurance Fund, however the payments are not based on actuarial estimates of the amounts needed to pay prior and current-year claims but are intended to establish a reserve for catastrophic losses. That reserve was \$1,230,439 at June 30, 2007 and is a designation of the Liability Self Insurance Fund retained earnings. The claims liability reported in the Fund at June 30, 2007, is based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the Fund's claims liability amount were:

July 1, 2005	Claims and Changes In Estimates	Claims Payments	June 30, 2006	Claims and Changes In Estimates	Claims Payments	June 30, 2007
\$	\$ 30,752	\$30,752	\$	\$ <u>59,244</u>	\$ <u>59,244</u>	\$

The City has also established a Medical Self Insurance Fund. Employees may elect to participate in this program or certain other medical insurance programs offered by the City. Under this program the first \$75,000 of a participants medical claims are payable by the medical self insurance fund. The City purchases insurance for claims in excess of coverage provided by the fund. All funds of the City participate in the program and make payments to the medical self insurance fund based on historical estimates of the amounts needed to pay prior and current year claims. The claims liability of \$995,832 reported in the fund at June 30, 2007, is based upon the requirements of Governmental Accounting Standards Board Statement No. 10, as explained above. Changes in the fund's claims liability amount during the year ended June 30, 2007 were as follows:

July 1, 2005	Claims and Changes In Estimates	Claims Payments	June 30, 2006	Claims and Changes In Estimates	Claims Payments	June 30, 2007
\$ 497,916	\$ <u>4,789,825</u>	\$ <u>4,789,825</u>	\$ <u>497,916</u>	\$ <u>4,376,035</u>	\$ <u>3,878,119</u>	\$ <u>995,832</u>

There have been no significant reductions in insurance coverage from the prior year.

There have been no settlements in excess of insurance coverage in the past three years.

NOTE 10 - EMPLOYEE RETIREMENT PLAN

The City of Covington maintains two single employer, defined benefit pension plans: Employees' Pension Plan and Police and Firemen's Pension Plan.

Summary of Significant Accounting Policies

Basis of Accounting. The plan's financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to each plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

Method Used to Value Investment. Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Mortgages are valued on the basis of future principal and interest payments, and are discounted at prevailing interest rates for similar instruments. The fair value of real estate investments is based on independent appraisals. Investments that do not have an established market are reported at estimated fair value. The plans issued separate financial statements which may be obtained by request from the City of Covington.

Plan Descriptions and Contribution Information

Membership of each plan consisted of the following at the date of the latest actuarial valuation:

Group	Employees' July 1, 2007	Police and Firemen's July 1, 2007
Retirees and Beneficiaries Currently Receiving Benefits	66	100
Active Employees – Fully Vested	2	-
	68	100

Employees' Pension Plan

Plan Description. The Employees Pension Plan is a single employer defined benefit pension plan that covers substantially all non-public safety employees hired prior to April 1, 1997. The plan provides retirement, disability and death benefits to plan members and their beneficiaries. Cost-of-living adjustments (COLA) are provided at the discretion of the Board of Trustees. Benefits are provided and may be amended by city ordinance.

Contributions. Plan members are required to contribute 8% of their annual covered salary. The City is required to contribute at an actuarially determined rate. Contributions requirements of the plan members and the City are established and may be amended by city ordinance. Administrative costs are financed through investment earnings.

NOTE 10 - EMPLOYEE RETIREMENT PLAN (Continued)

Police and Firemen's Pension Plan

Plan Description. The Police and Firemen's Pension Plan is a single employer defined benefit pension plan that covers all retired police and firemen who were receiving benefits prior to August 1, 1989. The plan provides retirement, disability, and death benefits to plan members and their beneficiaries. Cost-of-living adjustments (COLA) are provided at the discretion of the Board of Trustees. Benefits are provided under Kentucky Revised Statutes (KRS) 95.852 to 95.991.

Contributions. There are no active employees contributing to the plan. The City is required to contribute at an actuarially determined rate. Contribution requirements of the City are established under KRS 95.868. Administrative costs are financed through investment earnings.

Employer Contributions

Employees' Pension Plan				Police & Firemen's Pension Plan			
Years Ended June 30,	Annual Required Contribution	Contributions <u>Made</u>	Percentage Contributed	Annual Required Contribution	Contributions <u>Made</u>	Percentage Contributed	
2007	\$ 146,203	\$ -	- %	\$ 60,974	\$ -	- %	
2006	-	142,034	N/A	77,977	-	-	
2005	709,262	4,535,000	639	1,422,221	9,740,000	684	

During the year ended June 30, 2005, the City issued Pension Obligation Bonds for the purpose of funding both Pension Plans. As a result, the City has a net pension obligation asset on the government-wide statement of net assets. As of June 30, 2007, the Plan assets in both the Police & Firemen's Pension Plan and the Employees' Pension Plan exceeded the liabilities in each plan. Therefore, the City did not have an unfunded accrued liability in the Police & Firemen's Pension Plan or the Employees' Pension Plan. However, the City is required by state statute to contribute impounding lot income into the Police & Firemen's Pension Plan each year.

Funded Status and Funding Progress

Actuarial Valuation Date June 30,	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b-a)/c]
Employees	' Pension Plar					
2007 2006 2004	\$ 6,650,730 6,471,713 2,905,506	7,294,905	\$ (45,085) 823,192 4,929,554	101 % 88 37	\$ 114,311 103,123 110,524	N/A % 798 4460
Police & Fi	<u>remen's Pensi</u>	on Plan				
2007 2006 2005	\$ 16,057,288 15,157,005 15,456,666	15,575,537	\$ (143,833) 418,532 535,241	101 % 97 97	\$ N/A N/A N/A	N/A % N/A N/A

NOTE 10 - EMPLOYEE RETIREMENT PLAN (Continued)

Hazardous Contributions – For the year ended June 30, 2007, plan members were required to contribute 8% of their annual creditable compensation. The City was required to contribute at an actuarially determined rate. Per Kentucky Revised Statute Section 61.565(3), normal contribution and past service contribution rates shall be determined by the Board on the basis of an annual valuation last preceding the July 1 of the second year of a biennium, if it is determined on the basis of a subsequent actuarial valuation that amended contribution rates are necessary to satisfy requirements determined in accordance with actuarial bases adopted by the Board. For the year ended June 30, 2007, participating employers contributed 28.21% of each employee's creditable compensation. Administrative costs of CERS are financed through employer contributions and investment earnings.

The required contribution and the actual percentage contributed for the City for the current and previous two years are as follows:

<u>Years</u>	Required Contribution	Actual Percentage <u>Contributed</u>
2007 2006	\$ 4,564,773 3,993,548	100 % 100
2005	3,405,251	100

Deferred Compensation Plan

Employees of the City of Covington may participate in a deferred compensation plan adopted under the provisions of Internal Revenue Code Section 457 (Deferred Compensation Plans with Respect to Service for State and Local Governments).

The deferred compensation plan is available to all employees of the City. Under the plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until the withdrawal date. The deferred compensation amount is not available for withdrawal by employees until termination, death, or unforeseeable emergency.

The deferred compensation plan is administered by an unrelated third-party organization. Under the terms of an IRC Section 457 deferred compensation plan, all deferred compensation and income attributable to the investment of the deferred compensation amounts is held by the financial institution, until paid or made available to the employees or beneficiaries.

Component Unit

Devou Properties, Inc. has established a simple IRA retirement plan. The Organization matches 3% of employee compensation. The Organization contributed \$3,845 to the plan for the year ended December 31, 2006.

NOTE 11 - SPECIAL ITEM

During the year ended June 30, 2007, the City sold some major capital assets, with proceeds from the sale totaling \$239,660. Proceeds from these transactions have been treated as a special item in the Governmental Funds.

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REQUIRED SUPPLEMENTARY INFORMATION

Note: The City's budget is prepared using the modified accrual basis of accounting, which is the GAAP basis used to report governmental funds.

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